

STATE OF NEW HAMPSHIRE	
PUBLIC UTILITIES COMMISSION	
August 27, 2024 9:03 a.m. 21 South Fruit Street Suite 10	
Concord, NH	
RE: DE 24-073 OFFICE OF THE CONSUMER ADVOCATE PETITION TO INITIATE INVESTIGATION (Prehearing conference)	
PRESENT: Chairman Daniel C. Goldner, Presiding Commissioner Pradip K. Chattopadhyay	
Sarah Fuller, Esq./PUC Legal Advisor	
Tracey Russo, Clerk	
APPEARANCES:	
Representing Liberty Utilities: Michael J. Sheehan, Esq.	
Heather Green	
Representing Residential Ratepayers: Michael Crouse, Esq. Office of the Consumer Advocate Charles J. Underhill	
Representing New Hampshire Dept. of Energy: Paul B. Dexter. Esq., Legal Director (Regulatory Support Division)	
Marie-Helene Bailinson-Georges, Esq. Jay E. Dudley	
Court Reporter: Nancy J. Theroux, NH LCR No. 100	

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1	PROCEEDING
2	CHAIRMAN GOLDNER: Good morning. I'm
3	Chairman Dan Goldner, and I'm here with Chairman
4	Chattopadhyay.
5	This is the prehearing conference for
6	Docket No. DE 24-073. The Commission's review
7	proceeding pertaining to the Office of the Consumer
8	Advocate's petition to investigate Liberty Utilities'
9	alleged noncompliance with respect to its vegetation
10	management obligation that were outlined in DE 19-064,
11	via Order No. 26,376, June 30th, 2020.
12	The OCA filed this petition on May
13	10th, 2024. This prehearing conference is being held
14	pursuant to the order of notice issued by the
15	Commission on June 18th, 2024. The OCA filed its
16	affidavit of publication on June 28th, 2024. The New
17	Hampshire Department of Energy filed a notice of
18	appearance on June 24th, 2024, in a preliminary
19	position statement on August 13th, 2024. There have
20	been no petitions to intervene in this matter.
21	Before we take appearances, I would
22	like to welcome our court reporter, Nancy Theroux, and
23	offer the following framework for today's proceeding.

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1	I would invite the OCA, the Company, and the DOE to
2	make opening statements. As a part of these opening
3	statements, I would ask that the parties address the
4	following preliminary questions:
5	One, what would be the appropriate
6	remedy for ratepayers if the Commission does, in fact,
7	find that the Company is in breach of the settlement?
8	Two, why isn't this matter being
9	considered as a part of the Liberty 2023 rate case?
10	And, three, if this matter proceeds as
11	its own investigation docket, what type of procedural
12	schedule, discovery period, do the parties anticipate?
13	Following the statements of position,
14	we may have some additional preliminary questions for
15	the parties. First, I'll just ask if there are any
16	objections to this approach.
17	Okay. Seeing none, would the parties
18	like a short break to review the questions that I
19	posed or proceed straight to opening statements?
20	MR. SHEEHAN: No request from us.
21	MR. CROUSE: No request from the OCA.
22	MR. DEXTER: Excuse me, none from the
23	Department.

1	CHAIRMAN GOLDNER: Thank you. In that
2	case, let us proceed with opening beginning with the
3	Office with appearances rather, beginning with the
4	Office of the Consumer Advocate.
5	MR. CROUSE: Good morning,
6	Commissioners. My name is Michael Crouse, staff
7	attorney for the OCA, representing residential
8	ratepayers in this matter. Joining me today is our
9	Director of Rate and Market Policy, Chuck Underhill.
10	CHAIRMAN GOLDNER: Very good.
11	The New Hampshire Department of Energy?
12	MR. DEXTER: Good morning,
13	Mr. Chairman, Commissioner. My name is Paul Dexter,
14	appearing on behalf of the Department of Energy. I'm
15	joined by co-counsel, Marie-Helene Bailinson, and
16	utility analyst, Jay Dudley.
17	CHAIRMAN GOLDNER: Very good. And
18	Liberty Utilities?
19	MR. SHEEHAN: Good morning,
20	Commissioners. Mike Sheehan for Liberty Utilities,
21	Granite State Electric Corp., and with me is Heather
22	Green, our manager of the vegetation management
23	programs.

1 Very good. CHAIRMAN GOLDNER: And so, 2 at this time, we can move to the statements of initial position in responses to our questions, beginning with 3 the Office of Consumer Advocate. 4 MR. CROUSE: Thank you. The OCA 5 6 maintains the Commission is the appropriate entity to 7 carry out this investigation and has the jurisdiction to address this rate issue. The OCA appreciates the 8 Department's position statement affirming the OCA's 9 10 petition as far as the Commission is the appropriate 11 body and that the Department should be an active 12 participant in this investigation. 13 The OCA has maintained its position 14 since the DE 24-044 vegetation docket and carried 15 forward with this petition to initiate an 16 investigation to hold Liberty Utilities accountable to the settlement terms found in the DE 19-064 Settlement 17 18 Agreement. 19 To address the Commission's concerns, 20 questions on the procedural matter, the parties have 21 had some brief preliminary discussions. 22 With permission to approach the bench, 23 I can share what I've circulated with the parties and

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1	then share some of the comments that we've had.
2	CHAIRMAN GOLDNER: Please do.
3	MR. CROUSE: I'm just noting that I
4	have some extra copies should anyone else need any.
5	The OCA has circulated this draft
6	procedural schedule last week with discussion held
7	between the Department of Energy and also in
8	consultation with Liberty Utilities. The OCA is
9	drawing inspiration and drawing parallels from Docket
10	No. DG 11-196, specifically Order No. 25,296. This is
11	a docket that took place back in 2011, but we have a
12	Commission order addressing in that docket Unitil, who
13	was self-imposing certain performance metrics pursuant
14	to a Settlement Agreement that the staff of the
15	Commission, at that time, advocated for pardon me
16	advocated for the Commission to hold Unitil
17	compliant, as well as issue civil penalties for the
18	noncompliance of those self-imposed metrics. In that
19	docket, the parties agreed to do a stipulation of
20	facts, had an exchange round of discovery and
21	testimony.
22	Specifically, on Page 2 of Order
23	No. 25,296, it discusses that while the Petitioner

1	bears the burden of proof to establish its claim, the
2	ultimate burden of proof falls upon the subject
3	utility to demonstrate its compliance with the
4	Commission order. That is consistent with RSA 365:23,
5	which states that the utility and its agents must do
6	everything necessary and proper to comply with
7	Commission orders.
8	In response to the procedural schedule
9	that's been circulated, Liberty Utilities has
10	indicated that it would like to explore the option of
11	the stipulation of facts and then discuss a briefing
12	of remedies.
13	The OCA is not opposed to that process,
14	but the OCA would seek clarification from Liberty
15	Utilities as to whether or not that contemplates a
16	hearing should be held following the briefing of
17	remedies. So the OCA believes that initially
18	addresses the Commission's initial concerns, and we'll
19	move to its opening statements.
20	As indicated at the start, the OCA is
21	seeking an investigation to hold Liberty Utilities
22	subject to the terms it agreed to in the 19-064
23	Settlement Agreement. That agreement contemplates a

1	four-year trim cycle where Liberty Utilities shall not
2	recover in excess of 2.42 million dollars from
3	ratepayers for any reason.
4	We have heard a response from Liberty
5	Utilities back in the DE 24-044 docket that should the
6	Commission hold Liberty accountable to its performance
7	metrics, that it would result in a taking.
8	The OCA agrees with the Department that
9	there would be no such taking, holding Liberty
10	Utilities compliant as is outlined in our petition.
11	Secondly, the OCA recognizes that while
12	there's an issue of noncompliance, it should be broken
13	down in two issues. First, the OCA believes that not
14	only should Liberty shareholders, who are at least not
15	its ratepayers, should be responsible for that backlog
16	of approximately 242 miles, but, additionally, that
17	pursuant to RSA 365:41 and RSA 365:42, that the
18	subject utility, Liberty, should be fined \$250,000,
19	and Liberty's CEO, Chris Hutchinson, should be find
20	\$10,000.
21	That's consistent with RSA 365:23, once
22	again, holding that Liberty and its agent should do
23	everything necessary and proper to comply with the

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1 Commission order.

2 In the OCA's petition, we have referenced multiple dockets since the 2019 Settlement 3 Agreement from 19-064, which contemplates that Liberty 4 is not conforming to a four-year trim cycle, cites 5 that Liberty has sworn testimony stating that it was 6 7 in the best interests of its customers, its 8 distribution system, and the company's interest to pay 9 that excess amount. I can provide the cite in our 10 petition for that, if needed. 11 The OCA is seeking accountability and 12 believes that a show cause proceeding is the best way 13 to go forward, but is open to briefing remedies that's appropriate in this docket. 14 15 Thank you. 16 CHAIRMAN GOLDNER: Okay. Let's move to 17 the New Hampshire Department of Energy. MR. DEXTER: Good morning, 18 Mr. Chairman. 19 20 The Department of Energy summarized its 21 position in this case in its August 13th comment, and I can hit a few highlights here. We don't think 22 23 there's any controversy or doubt in this case that the

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1	terms of the settlement that was reached in Liberty's
2	last rate case, DE 19-164, have not been complied
3	with. We laid out the number of miles that needed to
4	be trimmed in order for Liberty to comply with its
5	agreement and the costs that they've spent in the
6	letter. I won't repeat those numbers here. But what
7	is clear is that Liberty has collected the full amount
8	from its customers that it was allowed to collect
9	under the 19-164 settlement and has not trimmed the
10	number of miles of trees it had agreed to.
11	We pointed out that Liberty hasn't
12	collected more in the years that they spent more; and
13	in the years that they spent less, they received
14	permission to carry forward those under-spendings into
15	future years, so that, from a revenue perspective, we
16	don't have any problem with Liberty's performance, in
17	that the customers have been afforded the protections
18	provided by the rate recovery cap from the 19-064
19	settlement.
20	The issue with respect to veg.
21	management from the Department's concern is the fact
22	that the actual number of miles to be trimmed weren't
23	trimmed, and that has led to a backlog.

1	And we we pointed out this issue as
2	far back as 2022; that we were concerned about the
3	backlog, and at that time, in that case and in the
4	subsequent interim cases, it's been established that
5	customers haven't been charged for working off that
6	backlog.
7	This case is primarily, as we see it, a
8	rate issue. In other words, who pays, either
9	through if utility companies are to pay for this
10	backlog, that would be through rates; and if they're
11	not, those costs would be excluded from rates.
12	This issue did come up in DE 039. That
13	was one of the questions you had at the outset. That
14	would be an appropriate place to address the backlog
15	that has built up over the last four years. And, in
16	fact, Liberty made a proposal in its case to address
17	the backlog.
18	The Department of Energy, through the
19	testimony of Mr. Dudley and our consultants, RCG, had
20	a counterproposal, if you will, or a counterplan for
21	addressing that backlog at a lower cost than Liberty
22	had proposed, and that would have been decided in DE
23	039, either through settlement or through litigation.

1	However, as the OCA pointed out when
2	they filed this petition, that case has been, I'll
3	say, put on hold for reasons completely unrelated to
4	vegetation management, and, therefore, that issue, if
5	it is to be addressed in DE 039, wouldn't happen for
6	several years.
7	Now, we, the parties in this room and
8	others, have told you that we are working towards a
9	settlement in that rate case. I don't want to go into
10	the details of that, but that settlement would be sort
11	of a short-term resolution of that docket on a global
12	basis, without getting into the various, you know,
13	hundreds of issues that were raised in that case, so I
14	wouldn't look towards any forthcoming settlement as
15	any sort of resolution to this dispute for the time
16	period of the settlement.
17	And, you know, if that settlement comes
18	together and if it's approved, this issue of backlog
19	will likely get moved to the next rate case when that
20	comes in. Therefore, we support the OCA's petition
21	going forward.
22	And I think that one way to look at
23	this is, you know, the rate case, had it been

1	completed or the next rate case, will be sort of a
2	forward-looking proceeding; whereas, the OCA's
3	petition is focusing on the last three to four years
4	during the settlement period of the last case.
5	Our primary concern is that ratepayers
6	not be asked to pay for this backlog. We believe
7	that's a rate case issue.
8	As for the civil penalties that the OCA
9	has mentioned today, those statutes certainly appear
10	on us to be in play. I don't think we are here today
11	with a position on whether or not the Company should
12	be subject to a penalty or what that penalty might be,
13	but that certainly seems to be an appropriate statute
14	to look at in this context, as the OCA has stated.
15	As for what schedule we would proceed
16	upon, I we look primarily to the OCA and Liberty to
17	work that schedule out, and we will chime in with
18	conflicts or whatever, but we are not going to be the
19	driving force in the schedule in this case.
20	So, in summary, we generally are
21	supportive of the OCA's position. It highlights an
22	issue that we ourselves have been highlighting for a
23	couple of years now. And we think this interim case,

1	you know, while the current rate case is addressed or
2	the next rate case comes along, is a good way to move
3	forward on this veg. management issue. Thank you.
4	CHAIRMAN GOLDNER: Thank you. We'll
5	turn now to Liberty.
б	MR. SHEEHAN: Thank you. I'll start
7	with an opening statement and then address your
8	questions.
9	The position of the OCA and the DOE
10	completely ignore context. And the context is as
11	follows: In 2006, there was a Settlement Agreement in
12	a rate case that set up the veg. management plan as we
13	know it, and that was to put a certain amount of
14	dollars in base rates that would be spent on veg.
15	management, and then any dollars above that amount
16	would be treated like a reconciling mechanism. The
17	thought being that we always spend that amount in
18	these rates on veg. management. It has always been
19	it's always been over that amount, so it's safe to
20	embed that in distribution rates.
21	And then, to use pretend numbers,
22	100,000 over that, that we would spend would be
23	covered through adjustments. And some years, if we

1	spend under, that would be going forward. If we spend
2	more, we would collect it.
3	Never has veg. management been a
4	other than a passthrough cost. It's always been
5	treated as a passthrough cost, with the distinction
6	being, for some reason, it was put in distrubution
7	rates rather than kept separate, like the cost of gas
8	or the like. But it was always treated as a
9	passthrough cost reconciling to the money actually
10	spent, beginning in '06.
11	In 2014, the Commission passed new
12	electrical rules. And one of the rules, Puc 307.10,
13	changed the width of the corridor that we had to trim.
14	It said, as of 2014, that we had to be I always
15	forget the numbers we had to be eight feet sideways
16	on the wires.
17	Granite State Electric historically had
18	always maintained a six-foot-wide corridor. So the
19	moment that rule was passed, we were not compliant
20	because of our roughly 900 miles of lines, 80 or 90
21	percent of them have trees. And so we had eight or
22	900 miles of trees that were six feet, and the rules
23	said eight feet.

1	Now, the rationale of the rule was the
2	other companies traditionally had eight feet an
3	eight-foot corridor, so it put into rules what was in
4	place.
5	So from day one, everyone knew we were not in
6	compliance. And from day one, we were trying to chip
7	away at that backlog of a six-foot corridor. And as
8	you can imagine, it sounds like only two feet, but if
9	that corridor had been growing for a hundred years to
10	get that two feet, you're cutting down big trees, and
11	it's very expensive. It's not simply shaving the edge
12	of the existing corridor.
13	So all of the veg. management filings
14	beginning in 2014, that was on the table. We are
15	behind, and here's how we're going to work to try to
16	catch up.
17	Now, the other piece involved with all
18	the veg. management filings is the dollars that we
19	were allowed to spend, and it was always a budget. We
20	had X dollars to spend on veg. management. Never was
21	the Company told to do X work, and if you can do it
22	for less, you keep the money; and if you do it for
23	more, you have to eat the dollars, which is the

1	typical which is what they're arguing today. It
2	had always been a reconciling number.
3	So, more recently, with Ms. Green
4	running the program, every year we would file what she
5	called an ideal budget. And that budget would say, if
6	you want me to do the work that the rule requires and
7	that the four-year or five-year trim cycle requires,
8	or to catch up on the hazards, the big trees that were
9	left over, I need X dollars.
10	And that number never was approved. So
11	we would say the ideal budget is 4 million. Now the
12	rates allow for 2.4 million, whatever the delta was.
13	So every time we would say that, here's what we need
14	to catch up, embedded in rates was the smaller number.
15	We would max out the whatever overage we could do,
16	and we would do the work we could with the smaller
17	dollar amount, and that was approved year after year.
18	So, again, using hypothetical numbers,
19	we need 4 million dollars this year. The Settlement
20	Agreement, whether it's the '19 Settlement Agreement
21	or the '16 Settlement Agreement, allows for a smaller
22	amount of money. We'll spend all that money and do as
23	much as we can, but, hey, guys, we're not going to

1	catch up, because I need this much.
2	And that has been known by everyone
3	since 2014.
4	So you get to the 2019 rate case, which
5	was settled in 2020, and the language does say the
б	Company will trim to a four-year cycle. The other
7	part of the Settlement Agreement says we get \$2.2
8	million plus the 10 percent, so in effect \$2.4 million
9	to do the work.
10	That simply isn't enough. And the
11	parties knew it wasn't enough. And in every filing
12	since, we've proposed the ideal budget, which shows
13	that we need 3.5 or 4, whatever the number is, and we
14	keep moving along.
15	In effect, the Commission and the
16	parties have been acknowledging that we've been in
17	compliance and doing our best to catch up. We all
18	know that to if we, back in 2014, trimmed
19	everything to the eight-foot corridor, it would cost a
20	huge amount of money, and no one wanted to do that
21	either. That's just too expensive. So it's been this
22	process over time to chip away at it.
23	Now, since 2020, there have been two

1	other factors that added to the problem. One was
2	FairPoint, now Consolidated, used to contribute a
3	chunk of money towards this, in the neighborhood of a
4	half a million dollars, give or take.
5	The contract that they had with
6	Liberty, which goes back to 1980, had a provision that
7	they could simply walk out of the contract. They
8	could give notice and no longer have to participate in
9	the cost sharing.
10	It seems odd now, but that contract was
11	signed at a time when the telephone company was a
12	fully regulated utility. Cost recovery was not an
13	issue, so no one thought that anyone would ever back
14	out of that contract. They did. And they had every
15	right to.
16	That's an issue I think has been raised
17	in the petition, and you can certainly look at that
18	and confirm that FairPoint, now Consolidated, had the
19	right to terminate their cost sharing.
20	As an aside, they had different
21	contracts with the other utilities, and FairPoint did
22	similar steps, and my understanding is that's been in
23	litigation because their under contract apparently had

1	less clear language, and I know there's been a lot of
2	fight there.
3	So that happened shortly after the
4	Settlement Agreement, so we lost a half a million
5	dollars. And then you have all heard about the
6	ClearWay issue, which was a contractor that we hired
7	to begin
8	MS. GREEN: '21.
9	MR. SHEEHAN: '21. I think we had
10	typically signed two-, three-, four-year contracts
11	with our primary contractor, and beginning January of
12	2021, we signed with ClearWay. And just ClearWay was
13	a new contractor for us on that cycle trim program,
14	and they had done some work for us before. They went
15	through the process through the RFP qualifications.
16	We thought they were good. They started in January of
17	'21, and within two months, they were gone. They
18	literally walked off the job. We are in litigation
19	with them now.
20	That put us behind further that year,
21	because we had a contractor leave who hadn't done much
22	work, and we had to ramp up with a replacement
23	contractor to try to catch up, at a higher cost

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1	because it was the number-two bidder who took over, et
2	cetera.
3	So those two combined to make the
4	situation worse, no question. But the situation is
5	still the same that I guess, there's two ways to
6	look at the Company's work. One is we have a budget,
7	we spend it, get as much as we can out of those
8	dollars, period.
9	Or, and this is what the OCA and the
10	DOE are arguing, you have work you have to do. Here's
11	the money to do it. If it costs more, that's on you.
12	And our position is that's not what the
13	Settlement Agreement provided for.
14	So at the end, we have a Settlement
15	Agreement that does say the Company will complete a
16	four-year cycle, and in all honesty, we should have
17	had more language in there that said we will do our
18	best with the dollars allowed to us under the
19	Settlement Agreement.
20	And our legal argument will be that,
21	with that Settlement Agreement, you have to look at
22	the context as I described. And nothing else in that
23	Settlement Agreement changed the way that veg.

1	management had worked in prior years.
2	So we walked out of that Settlement
3	Agreement saying, we have now this many dollars to
4	spend. We'll get as much done as we can with those
5	dollars.
6	The fact that we didn't do all of the work is
7	because of, A, it wasn't enough money to begin with;
8	B, Fairway [sic] pulled some money out; C, ClearWay
9	had issues. These are all things out of our control.
10	So I think a request for fines or punishments or
11	shareholder dollars is not warranted.
12	So to to your questions, the remedy
13	that the OCA filed a petition for an investigation,
14	and an investigation typically ends with some kind of
15	report; this is what we found.
16	The Commission opened an adjudicative
17	docket, and now the OCA and DOE are supporting
18	requests for more specific remedies. I guess
19	that's easy enough to change. You know, if that's the
20	route that the parties want to take, they have the
21	right to request that.
22	I think the remedy that you should
23	ultimately come to is that the that we're not we

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1	are in compliance with the Settlement Agreement.
2	I agree with Mr. Dexter's description
3	of the implication of the existing rate case. Again,
4	if you look at that testimony, the dollars that we
5	proposed in that rate case for this work is much, much
6	higher than what the rates had been in this, to
7	illustrate the point, but I would not expect that the
8	current dispute over past years will be addressed in
9	any Settlement Agreement that we hopefully reach.
10	As far as a procedural schedule, I
11	don't think there are many facts in dispute. I think
12	there's probably a dispute over what we do with those
13	facts, but, you know, it's all the filings, it's all
14	the prior veg. management reports that we filed, the
15	orders that come out of those dockets, Settlement
16	Agreements. So it seems to me that the best approach
17	is to start with the parties agreeing to a statement
18	of facts and the Commission to decide in a legal I
19	think the core legal issue is, does the Settlement
20	Agreement say what the OCA alleges it says or what our
21	interpretation of that is. And once you get past that
22	hurdle, if you adopt our interpretation, that would
23	end the case. If you adopt theirs, then you could

1	turn to what's the remedy that would be appropriate.
2	So with that being sort of a threshold
3	legal issue, it seems best to go that route first and
4	then reconvene I don't know whatever the
5	Commission decides there.
6	That's all. Thank you.
7	CHAIRMAN GOLDNER: Okay. Thank you.
8	So the Commission will take around ten minutes, take a
9	break to confer, and we'll return at quarter of.
10	(Recess taken.)
11	CHAIRMAN GOLDNER: Please be seated.
12	Having heard from the parties, it
13	appears that this case has a singular initial
14	question, that question being whether or not the
15	Company is in contempt of the provision of the veg.
16	management requirements in the 2019 Settlement
17	Agreement.
18	If that is the case, the PUC would like
19	to simply convert this docket, comparable to the 2011
20	show cause docket. And I will first ask the OCA, then
21	the DOE, then the Company to weigh in on that
22	proposal.
23	MR. CROUSE: Thank you, Chairman

1 Goldner.

2	The OCA is fine with this being
3	converted to a show cause proceeding. I don't know if
4	the Commission is intending for the parties to make a
5	closing statement, but I would have two orders I would
6	like to reference in response to Attorney Sheehan's
7	narrative, if now is an appropriate time.
8	CHAIRMAN GOLDNER: Please do. We'll
9	take it now.
10	MR. CROUSE: I'm disconcerted by the
11	narrative Attorney Sheehan has presented to the
12	Commission. I'm going to draw reference to two
13	Commission orders that add significant context to the
14	context Attorney Sheehan glossed over.
15	In Docket No. DE 21-138, Tab 17, 35 to
16	36, you, Chairman Goldner, had a discussion with
17	Liberty witness, Christopher Steel. I recite this in
18	our petition on Page 6, where very specifically we
19	have sworn testimony from the agent of the utility
20	saying that: It's the right thing to do for our
21	customers, it's the right thing to do for vegetation
22	management, for the safety of our system, the safety
23	of our customers, lineworkers, and it's imperative to

1	do the work. Chairman Goldner, you just don't
2	understand, whether it's 100K, 200K, or even 649K
3	above that 2.42 million, that would come from Company
4	earnings. Those witnesses swore that is correct.
5	This was affirmed in Commission Order 26,624.
6	The second order that I want to bring
7	to your attention, Chairman Goldner, is Commission
8	Order 26,620, where Commissioner Chattopadhyay and
9	Chairman Goldner had the discussion over Consolidated
10	backing out, and ruled that this is not a ratepayer
11	concern in terms of Liberty being able to collect from
12	ratepayers due to the joint ownership of those poles.
13	I think those are two very significant
14	orders that add context, where Attorney Sheehan
15	glossed over, and I don't feel any sympathy for him
16	glossing over those orders. Thank you.
17	CHAIRMAN GOLDNER: Thank you, Attorney
18	Crouse.
19	I will move now to the New Hampshire
20	Department of Energy. The first question is relative
21	to the show cause; and the second, please please,
22	also comment on the OCA's points, if you wish.
23	MR. DEXTER: Yes. So as I understand,

1	the show cause proceeding would address that initial
2	legal question that you raised that you raised and
3	that you laid out after the break, and, yes, the
4	Department would be okay proceeding with addressing
5	that legal question.
6	As far as the OCA's points, the Department,
7	likewise, disagrees, obviously I think it's obvious
8	with Liberty's interpretation of the settlement.
9	We think the settlement is clear. We think it placed
10	an obligation on Liberty to do things within a certain
11	budget, and the fact that the ratepayer cap is
12	explicitly spelled out, we think, is unambiguous. But
13	that's what we'll address in the show cause hearing,
14	and we'll get previous settlements and previous
15	instances of settlement interpretation to support that
16	position, but we'll take that up during the course of
17	the case.
18	CHAIRMAN GOLDNER: Thank you, Attorney
19	Dexter.
20	And we'll turn now to the Company.
21	MR. SHEEHAN: Thank you. As a utility,
22	we would never want to be on the receiving end of a
23	show cause hearing. But, as a lawyer, I think that

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1	probably is the best mechanism to address the issues
2	that are raised.
3	And, just briefly you know, we'll
4	put this out in filings. But the example Mr. Crouse
5	just mentioned with Mr. Steel, that was a situation
6	where the Company knowingly spent more than the
7	budget, and, in that one instance, did not seek
8	recovery of it.
9	I'll also note that that year, we still
10	did not meet the language requirements that were on
11	it, so it was a situation where, for whatever reason,
12	that couple those dollars were spent, and we knew
13	that we wouldn't get recovery of it.
14	Our position, it sets no precedent, and
15	it didn't change the fundamental nature of the veg.
16	management. Again, that's something I'm sure we will
17	be seeing soon.
18	CHAIRMAN GOLDNER: So thank you.
19	And final question, pending any questions
20	from Commissioner Chattopadhyay, is a question
21	addressed to the Department. The PUC rules for
22	electric service are in the final stages of being
23	permanently split. Puc 307.10 will come under the

1	exclusive jurisdiction of the DOE. Is the DOE's
2	Enforcement Division ready to provide testimony on the
3	six- to eight-feet history and any accommodations made
4	to the Company?
5	MR. DEXTER: You mean testimony in this
6	case?
7	CHAIRMAN GOLDNER: Yes.
8	MR. DEXTER: Yeah, but I don't think
9	they're ready today. I think we could be made ready.
10	CHAIRMAN GOLDNER: I'm really asking if
11	you would be prepared to address that in the course of
12	this docket.
13	MR. DEXTER: The history of the
14	widening of yeah, of course, the folks that were
15	involved with that are no longer at the DOE, but we'll
16	do our best to come up with the legislative history
17	and whatever we have behind the rulemaking, but I
18	don't you know, I I don't think the rule is
19	ambiguous at all. We understand that it was a new
20	rule and that it changed the width of the corridor. I
21	don't think that's in dispute. But, sure, we'll
22	we'll make available whatever resources we have if
23	it's useful to the proceeding, sure.

1	CHAIRMAN GOLDNER: And you would agree
2	that it's under the jurisdiction of the DOE?
3	MR. DEXTER: Yes, I believe let me
4	check with my co-counsel for a second.
5	Yes, those rules have not yet been
6	enacted, the DM 300 rules, but they're in the works
7	for this fall, and our understanding is that 307.10
8	will be something that falls under the jurisdiction of
9	the Department, not the Commission.
10	CHAIRMAN GOLDNER: Okay. And and
11	just to wrap up on that question, would the Department
12	be prepared maybe rephrasing the question a little
13	bit would the Department be prepared to discuss the
14	accommodations that the PUC/DOE have made to Liberty
15	in the past years relative to the six- to eight-foot
16	issue?
17	MR. DEXTER: Yeah. And, again, every
18	year, as long as I have been here, which is almost
19	nine years, there has been a VMP plan filing in the
20	fall and a VMP reconciliation filing in the spring.
21	And I believe, in the context of this case I did a
22	little bit of that in the letter that we put in for
23	August 13th. I went through those cases since the

1	19-064 settlement, just to refresh my memory as to
2	what had gone on.
3	And I think now, given Liberty's
4	interpretation of the settlement and the context that
5	Attorney Sheehan talked about, how this has always
6	been understood as a passthrough, I think those prior
7	reconciliation and cases are going to have to be
8	looked at to see if he was right.
9	I don't think so, but I didn't go
10	beyond the 19-064. For us, the 19-064 settlement is
11	crystal clear, and it's contrary to the interpretation
12	that Liberty has set out.
13	I am curious about how the 19-064
14	settlement compares to the equivalent settlement in
15	2016, so we'll look at that, and we'll look at the
16	veg. management cases that fell in under those. And
17	prior to 2016, I'll have to do some digging, but I
18	believe the process that I got involved in in 2016 had
19	been in place since the I forget which merger it
20	is, but I think it was the National Grid and I
21	forget, but I think 2006 is the I think Mr. Sheehan
22	is right; that's when the plan started.
23	My understanding, from what I was told,

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1	is that embedding a certain amount of veg. management
2	in base rates was to address some reliability issues
3	that were occurring in what's now, you know, Liberty's
4	service territory. At the time, Liberty wasn't a
5	utility then. And I recall that there was a
6	reliability component of that settlement, both which
7	were designed to increase the reliability of the
8	system. And every year, there was reporting done on
9	reliability statistics and spending, and this and
10	that.
11	So, yes, I believe we will be in a
12	position to go through all of that history in the
13	context of this case.
14	CHAIRMAN GOLDNER: Thank you, Attorney
15	Dexter.
16	OCA, any comment on this particular
17	topic?
18	MR. CROUSE: I think the OCA is in
19	alignment with the Department. We can take a look
20	back and verify what Attorney Sheehan has represented.
21	But, as the Department stated, the 19-064 Settlement
22	Agreement plainly states four-year trim cycle, not to
23	recover in excess of 2.42 million for any reason,

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1	including reconciling mechanisms or otherwise, so
2	I think it's interesting that Attorney
3	Sheehan has not cited specific orders, case numbers,
4	docket numbers, that would help to add to the
5	credibility of this context that he claims. I mean,
6	it would be useful in terms of rebutting or drafting
7	anything in preparation. But we'll certainly do our
8	due diligence to verify.
9	CHAIRMAN GOLDNER: Thank you.
10	And turning now to Liberty and Attorney
11	Sheehan.
12	MR. SHEEHAN: Sure. All of your orders
13	and history are in writing, and I didn't think this
14	was the time to make the citations, but it will all
15	bear out.
16	I think, when you look back, you will
17	find that the program was established in '06, and the
18	subsequent rate cases, for the most part, just changed
19	the dollar amount in the embedded rate, and the
20	program continues largely as it is.
21	As far as the rulemaking, I can tell
22	you we filed comments in the DOE rulemaking asking
23	that the Commission that the Department return to a

1	"not less than six-foot corridor" to help address the
2	issue. That hasn't been acted on yet, but we did make
3	that specific request, citing this history of the
4	Company.
5	The one thing I had left out of my
6	statement before was the taking piece. The theory is
7	very simple. The Commission passed a rule requiring
8	an eight-foot corridor, and the Company had to spend
9	money to do that. We should be able to recover that
10	money. If we're not provided recovery of the money to
11	meet the six-foot corridor, that would be a taking.
12	Similarly, the order approving the
13	Settlement Agreement said four-year cycle, but the
14	Commission should also make sure the Company gets paid
15	to complete the four-year cycle, and we weren't. So
16	that's the taking, in a sentence.
17	CHAIRMAN GOLDNER: Okay. Thank you,
18	Attorney Sheehan.
19	I'll turn now to Commissioner
20	Chattopadhyay to see if there are any additional
21	questions.
22	CMSR. CHATTOPADHYAY: I mean, if this
23	is the PUC and then the kind of discussions we are

1	having, this docket being converted to show cause and
2	all of that, I so what I'm going to share it may
3	be somewhat moot, but it does matter to me, when I'm
4	going to look at this look at what happens or
5	transpires as we move on.
6	Just out of curiosity, this 242 miles
7	backlog, is it, sort of, increasing every year?
8	And, number two, we keep talking about
9	the six-feet versus eight-feet issue. How much of
10	that you know, the mindset we are talking about,
11	how much is the six-feet to eight-feet issue still,
12	you know, creating that problem?
13	And so this is probably part of the
14	information that will come in later, but that's what I
15	am thinking of right now.
16	MR. SHEEHAN: I'm happy to give you a
17	high-level response.
18	CMSR. CHATTOPADHYAY: I would
19	appreciate it.
20	MR. SHEEHAN: Okay. When let's
21	assume we're going we have a ten-mile stretch we
22	are going to work on this week, and it's not been
23	touched for a while, so it presumably is roughly at

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1	the six-foot corridor.
2	Two things happen with the
3	tree-trimming contractor. The first is they shave
4	will shave the trees. I call it a vertical lawnmower.
5	They're not cutting big things. They're just trimming
6	the trees to try to get the eight feet.
7	The way the industry works cost-wise
8	is, if a tree is over a certain size, it doesn't fall
9	into the trimming bucket; it falls into a removal
10	bucket. And one threshold is four-and-a-half inches,
11	and another threshold is nine. So the trimming
12	contractor will get X dollars per mile to shave the
13	trees. And then for every big enough tree that is
14	itemized, because it's over four inches or over nine
15	inches, then that gets added to the list. So it's
16	\$10,000 for a mile. Plus we had 42 four-inch trees
17	and 16 six-inch trees, whatever it is. That all gets
18	added up to the cost.
19	What's happened is, we haven't had the
20	money to do those removals, they call it, of the
21	particular trees. So we'll shave, try to get that
22	eight-foot corridor, but we're leaving behind a bunch
23	of trees that we should have pulled out but didn't

1	have the money to do so. And that's part of the
2	removal that gets referenced in this conversation.
3	To answer your question, we're doing
4	our best to get to the eight feet, but we're leaving a
5	lot behind of these bigger trees. And, of course,
6	they grow, and it becomes you know, starts to
7	compound.
8	I don't know if that answers your
9	question, but it gives you a picture of how it works.
10	CMSR. CHATTOPADHYAY: That's helpful, I
11	think, for now.
12	The other comment that I have is
13	really, ultimately, the utility is required to provide
14	reliable service, and I mean, the way I look at
15	rate cases, when you have a line for how much money
16	would be spent on vegetable sorry vegetation
17	management, it's it's it doesn't mean that you
18	don't spend additional money to make sure the system
19	remains reliable.
20	You know, that's so there may be
21	times when you're spending more just to ensure that
22	you have a reliable system. So I am struggling as to
23	the point about a passthrough. I mean, is it

1	necessarily a passthrough, and I'm just going to leave
2	it there.
3	I think what you meant was based
4	around the cap, there may be some passthrough, but
5	MR. SHEEHAN: Right. I think
6	CMSR. CHATTOPADHYAY: Reconciliation,
7	that's what you're talking about.
8	MR. SHEEHAN: Right. I think that the
9	the logic behind embedding X dollars in
10	distribution rates and I don't know this for sure,
11	so take the caveat, is that I think Unitil fell way
12	behind in its trimming many, many years ago, and they
13	did not have any dollars earmarked for veg.
14	management.
15	As happens in a business, various
16	actions competing for dollars, and veg. management
17	kept losing out, so the money simply wasn't being
18	spent, and there was no trimming done.
19	And the solution was, okay, we're going
20	to give you this much in base rates, but it has to be
21	spent on veg. management.
22	I think that's the genesis for the
23	structure we have now. And if your base rates are 15

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1	million, two of it has to be veg. management. That's
2	just to make sure the Company doesn't fall behind.
3	I think that's how we ended up here.
4	And then the extra is the reconciliation piece.
5	CMSR. CHATTOPADHYAY: Thank you.
6	CHAIRMAN GOLDNER: Okay. Just one
7	final question, so I'll address this question to the
8	Consumer Advocate first.
9	So the schedule that you handed us at
10	the outset, would you propose any changes to this
11	proposed schedule if we're converting if this is
12	converted to a show cause?
13	MR. CROUSE: Thank you for the
14	opportunity to respond.
15	When I looked at DG 11-196, I
16	referenced the procedural schedule order referenced at
17	the start. I can provide that citation again if
18	needed. But I contemplated that this provided the
19	fair opportunity for the subject utility, Liberty, to
20	respond and demonstrate compliance as a show cause
21	proceeding would offer.
22	And should the parties want some sort
23	of record development in the instance that a

1	stipulation of facts could not be agreed to, or if
2	agreed to a certain extent, with the need for
3	testimony, the initial feedback I've received from
4	Liberty is that a briefing of remedies might be best
5	appropriate.
6	From the perspective of the OCA, we're
7	flexible. We're just looking to hold Liberty
8	accountable to the performance metrics it willingly
9	entered into.
10	Should the Commission think that the
11	opportunity for discovery and testimony is needed,
12	that seemed to be an appropriate schedule modeled off
13	of what happened in DG 11-196, but we're open to
14	briefing remedies as well.
15	CHAIRMAN GOLDNER: Commission
16	Chattopadhyay, did you want to add something?
17	CMSR. CHATTOPADHYAY: Since you yes.
18	Since you mentioned briefing on remedies, that you're
19	also amenable to that this is just a minor comment.
20	I mean, it is impossible that something like this
21	this procedural schedule should have a place for a
22	settlement date? I'm just I I'm not a lawyer,
23	so I'm

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1	MR. CROUSE: If there's an opportunity
2	for settlement, I think that could be worked in at any
3	time, even if it wasn't quite literally included.
4	This is just a draft preliminary conversation between
5	the parties. I don't think, at this time, anyone has
б	agreed to anything formally. I'm just updating the
7	Commission on what that preliminary conversation would
8	look like.
9	CMSR. CHATTOPADHYAY: Okay. Thank you.
10	CHAIRMAN GOLDNER: I'll just ask the
11	same question of the Department. Is there are
12	there any would you propose any modifications of
13	the this schedule if converting to a show cause?
14	MR. DEXTER: So I sense from the
15	Commission's question that you were talking about our
16	preliminary legal issue, and so I don't know that this
17	schedule contemplates the preliminary legal issue. So
18	maybe that's something the parties can talk about,
19	whether or not we want to do this legal briefing on
20	the on whether or not, in our view in the
21	various parties' view, whether or not Liberty violated
22	the Settlement Agreement. I understand that to be the
23	preliminary issue that you laid out after the break.

1	CHAIRMAN GOLDNER: Correct.
2	MR. DEXTER: And so, you know, that's
3	going to be that's going to be a combination of
4	looking at old orders, looking at old performance, and
5	then, you know, putting together an argument. All of
6	that information is probably available, although it's
7	going to take some time to go through the various past
8	cases and settlements.
9	So I guess if I were starting from
10	scratch and we were going to address that question
11	first, I might leave a long period of time, you know,
12	between today and when that argument would be would
13	be laid out.
14	And then and, yeah, I guess I'd want
15	to talk to the parties about that, in light of what
16	we've learned today, whether or not it's appropriate
17	to just deal with this without discovery and testimony
18	and just go right to what's, essentially, a brief on
19	the key issue, and then figure out where we go from
20	there after.
21	CHAIRMAN GOLDNER: That makes sense.
22	Would you could you suggest a period of time that
23	would be appropriate for addressing that preliminary

1 issue? 2 MR. DEXTER: Oh, I think six to eight 3 weeks would be helpful. 4 CHAIRMAN GOLDNER: Okay. Okay. Let's 5 turn to the Company for any comments relative to a 6 schedule. 7 MR. SHEEHAN: I generally agree with 8 what Mr. Dexter just said. 9 CHAIRMAN GOLDNER: Okay. OCA, just to 10 complete the circle? 11 MR. CROUSE: The OCA is amenable to 12 Paul Dexter's suggestion. 13 CHAIRMAN GOLDNER: Okav. Thank you. All right. I'll just check now to see if there's 14 15 anything else we need to cover today. Okay. 16 Seeing none, the Commission will issue a prehearing order in the near future regarding the 17 18 matters presented today, and thank you. 19 We are adjourned. 20 (Whereupon, the proceeding 21 adjourned at 10:15 a.m.) 22 23

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